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San Bernardino County: Bill Alexander, Rancho Cucamonga · Lawrence Dale, Barstow · Lee Ann Garcia, Grand Terrace . Susan Lien, San Bernardino • Gary Ovitt, Ontario • Deborah Robertson, Rialto

Ventura County: Judy Mikels, Ventura County Glen Becerra, Simi Valley . Carl Morehouse, San Buenaventura • Toni Young, Port Hueneme

'rerside County Transportation Commission in Lowe, Hemet

entura County Transportation Commission: Bill Davis, Simi Valley



Printed on Recycled Paper 559-11/07/02

## No. 437 MEETING OF THE

### REGIONAL COUNCIL

Thursday, December 5, 2002 12:30 p.m. to 2:00 p.m.

### **NOTE NEW LOCATION**

**Ontario Convention Center** 2000 Convention Center Way Ontario, CA 91764 800/455-5755 909/937-3000

### **Agenda & Map Enclosed**

Members participating via video conference at:

**Salt Palace Convention Center EXECUTIVE OFFICE CONFERENCE ROOM** 100 South West Temple Salt Lake City, UT 85010-1404 (801) 534-6383

If members of the public wish to review the attachments or have any questions on any of the agenda items, please contact Shelia Stewart @ (213) 236-1868.

# AGENDA

ALL	L TO OF EGIANC		PAGE #
ALL			mem be r
DIW			n, President
speak the p to the in be three to tw	k on items ourvie w of e Exec. A fore the n e minutes centy min		nda, but within a speaker's card card must be turned ill be limited be to
CON	ISENT CA	ALENDAR	
3.1	<u>Appro</u>	val Items	
	3.1.1	Approve Minutes of Nov 7, 2002 Attachment	01
	3.1.2	Contracts Attachment	11
		• Leachman & Associates	13
3.2	Receiv	e & File	
	3.2.1	Funding for RHNA - Letter on Suspension of Work Attachment	15

• Southern California Leadership Network

• Typecraft Wood and Jones Inc.

TIME



# AGENDA

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	Re ceiv	ve & File – Cont'd			
	3.2.3	Conflict of Interest Listing (Info Only) Attachment		20	
	3.2.4	Update on Committee Preferences Attachment		22	
3.3	PRES 1	IDENT'S REPORT			
	3.3.1	Approval of the Resolution Relating to the Former El Toro Marine Base <b>Attachment</b>	Colin Lennard General Counsel	29	
		Recommended Action: Approve			
	3.3.2	<u>Appoint ments</u>			
		Hon. Lawrence Dale, Barstow Maglev Task Force			
		<ul> <li>Hon. Larry Nelson, Artesia, to Solid Waste Task Force</li> </ul>			
3.4	EXEC	UTIVE DIREC TOR'S REPORT			
ACTIO	) N ITE	<u>MS</u>			
4.1	Admir	nistration Committee Report	Mayor Dixon		
	4.1.1	Fiscal Year 2002-2003 Budget Amendment No. 1 Attachment Mailed Separately	Vice Chair	32	
nda 12/5/02		Recommended Action: Approve and authorize the Executive Director to make minor changes, as needed and transmit to Caltrans.			



4.0



# AGENDA

				PAGE #	TIME
4.2			n cilmember cia, Vice Chair		
	4.2.1	Maglev Deployment of Initial Operating Corridor/Segment Attachment		33	
		Presentation on the evaluation of the candidates for the initial Maglev operating corridor/segments.			
		Recommended Action: Consider th TCC recommendation for an initial Operating Maglev Corridor/Segment			
4.3		y & Environment Committee Report			
	4.3.1	Governor's Office of Planning & Research Updated General Plan Guidelines Attachment	Coun cilmem be r Young, Chair	54	
		<b>Recommended Action:</b> Approve EEC's recommendation			
4.4		nunity, Economic & Human n Development (CEHD)	Mayor Alexander Chair		
	4.4.1	Forecast Local Review Criteria Attachment		59	
		Recommended Action: Approve			
4.5	Comn Repor	nuni ca ti ons Com mittee t	Coun cilmember Proo, Chair		

RC Agenda 12/5/02 #78365 – S. Stewart Page 3



## AGENDA

PAGE # TIME

#### 5.0 **INFORMATION ITEMS**

#### 5.1 Monthly Financial Report Attachment

The CFO provides a report which reflects Financial status and cash flow, General Fund Expenditure status and, on a quarterly basis a report on membership dues.

Bert Becker **Chief Financial** Officer

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#### 6.0 **COMMENT PERIOD**

Any Regional Council member or staff desiring to comment on items not covered on the agenda may do so at this time. Comments should be limited to three minutes.

#### 7.0 LEGAL COUNSEL REPORT

#### 7.1 **Closed Session**

- Pursuant to California Government Code Section §54957 Personnel
- Pursuant to California Government Code Section §54956.9(a) SCAG v. HCD & BT&H
- Pursuant to California Government Code Section §54956.9(a) El Toro Reuse Planning Authority v. SCAG

#### 8.0 **ADJO URNMENT**

The next meeting is scheduled for Thursday January 9, 2003 at SCAG Offices. HAPPY NEW YEAR!

RC Agenda 12/5/02 #78365 - S. Stewart Page 4



**TO:** Administration Committee

Regional Council

FROM: Sam Mehta, Contracts Manager (213) 236-1813

Email: mehta@scag.ca.gov

**SUBJECT:** Approval of Contracts Over \$25,000

**DATE:** November 20, 2002

EXECUTIVE DIRECTOR'S APPROVAL	

**RECOMMENDED ACTION:** Approve Contracts

#### **SUMMARY:**

• The Following Contract is Recommended for Approval:

Leachman & Associates LLC

NTE \$ 275,000

#### **FISCAL IMPACT:**

The Work Element is listed on the detail page for each contract. Included is the Work Element and category of funding, for example FHWA, FTA, indirect.

RC/ADMIN Agenda 12/5//02 PC DOC#78458



## MEMO

**DATE:** December 5, 2002

**TO:** The Regional Council

The Community Economic and Human Development Committee (CEHD)

**FROM:** Alfredo Gonzalez, Senior Government Affairs Officer

Phone (213) 236-1886 – e-mail: gonzalez@scag.ca.gov

SUBJECT: FUNDING FOR REGIONAL HOUSING NEEDS ASSESMENT - TEMPORARY

SUSPENSION OF WORK

**RECOMMENDED ACTION:** Receive and File

#### **SUMMARY:**

On November 7, 2002, the Regional Council voted unanimously to initiate a legislative and administrative effort that would seek reimbursement for all work related to the Regional Housing Needs Assessment (RHNA) or failing that, to seek suspension of the RHNA mandate. The Regional Council also voted to suspend all RHNA related work until further information regarding the likelihood of reimbursement is established and requested that staff forward a letter to the Subregions alerting them to this action. Attached is a copy of the letter that has been sent to the Subregions.

#### FISCAL IMPACT:

All work related to adopting the recommended staff action is contained within the adopted FY 02/03 budget and adopted 2002 SCAG Legislative Program and does not require the allocation of any additional financial resources.





November 19, 2002

Name Title Organization Address City, State, Zip Code

SUBJECT: FUNDING FOR REGIONAL HOUSING NEEDS ASSESMENT - TEMPORARY SUSPENSION OF WORK

#### Dear Colleagues:

As you may be aware, the current year State budget contains insufficient funds to conduct the Regional Housing Needs Assessment (RHNA) mandate. Although SCAG had anticipated engaging in preparatory activities for the 2004 RHNA this year, and performing the actual needs allocation process next year the likelihood of reimbursement for this work is currently in question.

Given the appropriation by the Legislature of only \$1,000 for RHNA reimbursements Statewide, SCAG and its sub-regions can expect that reimbursement for their expenses for RHNA will at the very least, be severely delayed. By contrast, in past cycles SCAG has received advances for the RHNA. Without an advance, SCAG cannot reasonably cover costs for the RHNA program for any sustained period of time. As such, the Regional Council took action on November 7, 2002 to initiate a legislative effort to seek full funding for the RHNA, or failing that, to seek suspension of the RHNA mandate. Staff has already begun this process.

Staff was further directed by the Regional Council to report back at the February meeting. Until that time, the Regional Council suspended SCAG's work in preparation for the next RHNA. Should funding for the RHNA be assured by early 2003, SCAG can still meet its obligations to carry out the RHNA program by July 2004. SCAG recognizes that housing is a critical issue for our region, and we remain committed to the housing needs planning process. We look forward to proceeding when the budget issue is resolved.

To be clear, while SCAG has suspended RHNA activities, the update of the regional forecast is continuing. The forecast, including the local review process currently underway, is performed primarily for the Regional Transportation Plan (RTP), and is supported by other funding.

If you have any questions regarding this issue, please contact Alfredo Gonzalez of SCAG staff at (213) 236-1866.

Sincerely,

#### WILLIAM J. ALEXANDER

Chair, Community Economic and Human Development Committee Mayor, City of Rancho Cucamonga

**DATE:** November 20, 2002

**TO:** Administration Committee

Regional Council

FROM: Sam Mehta, Contracts Manager (213) 236-1813

Email: mehta@scag.ca.gov

**SUBJECT:** Contracts and Purchase Orders Between \$5,000 - \$25,000

**RECOMMENDED ACTION:** Information Only

**SUMMARY:** 

## The Executive Director executed the following Purchase Orders between \$5,000 and \$25,000

•	Haver Analytics, Inc.	\$20,016
	DLX Database Subscription	
	Funding Source: Consolidated Panning Grant (CPG)	
•	Pace Lithographers, Inc.	\$ 9,829
	Print Rideshare Wall Calendars	
	Funding Source: Rideshare	
•	Promotional Source	\$ 5,684
	Print Rideshare Pocket Calendars	
	Funding Source: Rideshare	
•	Southern California Leadership Network	\$ 6,000
	Tuition for two RC member's Training	
	Funding source: General Fund	
•	Typecraft Wood and Jones Inc.	\$21,282
	Print State of the Region Report	
	Funding Source: CPG	

#### **BACKGROUND:**

Pursuant to the recommendations from the Best Practices Contracts Committee and KMPG, the Regional Council approved the execution by the Executive Director, Purchase Orders between \$5,000 and \$25,000 and the listing of all such Contracts and purchase orders on the agenda as information only.

RC/ADMIN Agenda 12/5/02 PCDOC #78461



ADMIN/RC Agenda 11/7//02 PCDOC # 76925



**DATE:** November 20, 2002

**TO:** Administration Committee

Regional Council

**FROM:** Sam Mehta, Manager; Contracts (213) 236-1813

Email: Mehta@scag.ca.gov

**SUBJECT:** Conflict of Interest Listing

**RECOMMENDED ACTION:** Information Only

Listing of all agenda items involving consultants or other groups to all members to determine whether they have conflicts

#### **Item**

#### 3.1.2

• Leachman & Associates LLC

Sub: - T.R. Brown

- T. Price

- G.R. Fetty & Associates

- M. Hansen

#### 3.2.2

- Haver Analytics, Inc
- Pace Lithographers, Inc.
- Promotional Source
- Southern California Leadership Network
- Typecraft Wood and Jones Inc.

DATE: December 5, 2002

TO: Regional Council

FROM: Barbara Dove, Government Affairs

(213) 236-1861, dove@scag.ca.gov

**SUBJECT: Update on Committee Preferences of Regional Council Members** 

**And Subregional Representatives** 

EXECUTIVE DIRECTOR'S APPROVAL:

#### RECOMMENDED ACTION:

Receive and File

#### **BACKGROUND:**

Regional Council Members and Subregional Representatives were recently surveyed to determine which committees and task forces they wished to continue serving on or wanted to join. The attached lists note the responses to the survey.

#### **BUDGET IMPACT:**

The budget impact is nominal. Some RC members and Subregional Representatives may increase their participation by joining another task force or subcommittee and hence be entitled to receive additional stipends; other member may reduce their participation by belonging to fewer task forces and therefore receive less in stipends.

B Dove 11/20/02

Dec02 RC Agenda – Committee Pref

Doc # 78454



# REGIONAL COUNCIL MEMBERS COMMITTEE PREFERENCES UPDATE NOVEMBER 2002

#### LOS ANGELES COUNTY

Supervisor Zev Yaroslavsky, Los Angeles Co

TCC, remove from Best Practices and Maglev TF

Councilmember Melanie Andrews, Compton

Supervisor Yvonne Brathwaite Burke, Los Angeles Co

Councilmember Harry Baldwin, San Gabriel

TCC, Goods Movement, Water Policy

**Councilmember Bruce Barrows, Cerritos** 

TCC, Maglev, Strategic Planning, wants to add Growth Visioning

Councilmember George Bass, Bell

**TCC** 

Councilmember Hal Bernson, Los Angeles, PRESIDENT

**Remove from Maglev TF** 

Councilmember Robert Bruesch, Rosemead

**CEHD, Growth Visioning, Maglev** 

**Councilmember Gene Daniels, Paramount** 

TCC, Good Movement, NAFTA, Maglev

Councilmember Mike Dispenza, Palmdale

Councilmember Judith Dunlap, Inglewood

**Councilmember Ruth Galanter, Los Angeles** 

TCC, Aviation TF

Councilmember Eric Garcetti, Los Angeles

Councilmember Wendy Greuel, Los Angeles

Mayor James Hahn, Los Angeles

Councilmember Janice Hahn, Los Angeles

Councilmember Nate Holden, Los Angeles

Mayor Pro Tem Sandra Jacobs, El Segundo

TCC, Highways

Councilmember Tom La Bonge, Los Angeles

Councilmember Bonnie Lowenthal, Long Beach

Councilmember Keith McCarthy, Downey

TCC, Magley, Communication TF, wants to add Water Policy

Councilmember Cindy Miscikowski, Los Angeles

**EEC.** Aviation TF

Councilmember Pam O'Connor, Santa Monica

TCC, Aviation TF, Long Range Transportation Finance,

Contracts, Benchmarks, Strategic Plan TF

Councilmember Nick Pacheco, Los Angeles

Councilmember Alex Padilla, Los Angeles

Councilmember Jan Perry, Los Angeles

Councilmember Beatrice Proo, Pico Rivera

TCC, Maglev TF, Communication TF

#### Committee, Subcommittee and Task Force Preferences Of Subregional Representatives & Other Members November 2002

Elected Officials	Committee, Subcommittee,
	Task Force
Hon. Mike Antonovich, LA County	Maglev TF
Hon. Lauree Aragona, La Palma, OCCOG	Remove from Maglev TF
Hon. Margaret Clark, Rosemead, SGVCOG	EEC, Solid Waste TF,
	Water Policy TF
Hon. Jeff Comerchero, Temecula, WRCOG	CEHD
Hon. Debbie Cook, Huntington Beach, OCCOG	EEC
Hon. Betty De Santis, Westlake Village, LVMCOG	CEHD, Growth Visioning
Hon. Bart Doyle, Sierra Madre, SGVCOG	CEHD
Hon. Mac Dube, Twentynine Palms, SANBAG	EEC
Hon. Norm Eckenrode, Placentia, OCCOG	EEC
Hon. David Eshleman, Fontana, SANBAG	Remove from CEHD;
Han John Foreige Duarte COVCOC	Not re-elected
Hon. John Fasana, Duarte, SGVCOG	TCC
Hon. Michael Feinstein, Santa Monica, Westside Citie	
Hon. Bonnie Flickinger, Moreno Valley, WRCOG	TCC
Hon. Larry Forester, Signal Hill, Gateway Cities	EEC, Water Policy TF
Hon, Gary George, Redlands, SANBAG	TCC Remove from TCC
Hon. Larry Grogan, El Centro, IVAG	Remove from Benchmarks TF
Hon. Dennis Hansberger, SB Co, SANBAG Hon. Henry Harkema, Paramount, Gateway Cities	CEHD
Hon. Henry Hearns, Lancaster, No LA Co	Remove from EEC
Hon. Peter Herzog, Lake Forest, OCCOG	TCC
Hon. Bob Huff, Diamond Bar, SGVCOG	4 Corners
Hon. Tim Keenan, Cypress, OCCOG	TCC
Hon. Beth Krom, Irvine, OCCOG	Remove from EEC
Hon. Al Leiga, Claremont, SGVCOG	TCC
Hon. Gail Marshall, Arcadia, SGVCOG	Remove from Maglev TF
Hon. Patsy Marshall, Buena Park, OCCOG	TCC
Hon. John McTaggart, Rancho Palos Verdes, So Bay	
Hon. Michael Miller, West Covina, SGVCOG	EEC, Solid Waste TF,
	Water Policy TF
Hon. Larry Nelson, Artesia, Gateway Cities COG	EEC
Hon. Gwenn Norton-Perry, Chino Hills, SANBAG	4 Corners
Hon. Wayne Piercy, Lakewood, Gateway Cities	Remove from 4 Corners
Hon. Bedford Pinkard, Oxnard, VCOG	CEHD
Hon. Marsha Ramos, Burbank, Arroyo Verdugo	CEHD
Hon. Jeff Reinhardt, Agoura Hills, LVMCOG	TCC, RTDM, Highway &
, 6	Transportation Finance TF
Hon. Neil Roth, Lawndale, South Bay Cities	EEC
Hon. Mark Rutherford, Westlake Village, LVMCOG	EEC
Hon. George Stettler, Cathedral City, CVAG	CEHD
Hon. Joyce Streator, Pasadena, Arroyo Verdugo	EEC, remove from Maglev TF
Hon. Judith Valles, San Bernardino, SANBAG	Aviation TF

# Committee, Subcommittee and Task Force Preferences Of Subregional Representatives & Other Members November 2002 (con't)

Hon. Van Tran, Garden Grove, OCCOG CEHD

Hon. Robert Turner, Port Hueneme, VCOG
Hon. Lori Van Arsdale, Hemet, WRCOG

Remove from TCC
EEC, Solid Waste TF,
Water Policy TF

Hon. Jack Van Haaster, Murrietta, WRCOG Remove from 4 Corners

Hon. Alan Wapner, Ontario, SANBAG Maglev TF

Hon. Linda Wilson, Manhattan Beach, So Bay Cities TCC

#### **Non-Elected Officials**

#### Paul Balbach, Fontana Michelle Barrett, BIA Robert Calix, LAMTA

Kerry Cartwright, Port of Long Beach Rose Casey, Caltrans, District 7

Luke Chang, MTA Chris Christiansen

LaDonna DiCamillo, Burlington Northern

Gary Green, Caltrans

Kristin Kassouf (formerly Gundel)

Norm King, SANBAG

Dean Kubani, Santa Monica Env Prgms Div

Sue Lai, Port of Los Angeles

Steve Lantz, SCRRA

Charles Lau, Caltrans, District 8
James McCarthy, Caltrans, District 7
Sharon Neely, SGVCOG / ACE

Max Neiman, UCR

Stan Randolph, Caltrans HQ Ty Schuiling, SANBAG

Michelle Smith, MTA

Warren Weber, Caltrans, Division of Rail Goetz Wolff, Regional Employment Strategies

John Zeigler, AAA

#### Committee, Subcommittee,

#### **Task Force**

Goods Movement Benchmarks TF Goods Movement Goods Movement

TCC

**Goods Movement** 

Maglev TF

Goods Movement Goods Movement

City/OnTrac

Remove from 4 Corners

Benchmarks TF Goods Movement

Maglev TF

**Goods Movement** 

Maglev TF

Goods Movement Benchmarks TF Goods Movement

4 Corners GMAC Maglev TF Benchmarks TF Goods Movement

B Dove 11/18/02 Subregional Rep Ctte/TF Preferences # 77078 Councilmember Mark Ridley-Thomas, Los Angeles

Councilmember Ed Reyes, Los Angeles

Councilmember Karen Rosenthal, Claremont

TCC, RTDM, Best Practices, Solid Waste

Councilmember Dick Stanford, Azusa

TCC, Aviation TF, Growth Visioning, wants to add Best Practices

**Councilmember Tom Sykes, Walnut** 

TCC

**Vice Mayor Paul Talbot, Alhambra** 

TCC, wants to add Highways, remove from Goods Movement

Councilmember Sid Tyler, Pasadena

TCC, Audit, Asset Management, and Best Practices

Councilmember Jack Weiss, Los Angeles

Mayor Pro Tem Dennis Washburn, Calabasas

Councilmember Sidney Tyler. Pasadena

**Councilmember Dennis Zine, Los Angeles** 

TCC, wants to add Transportation Conformity Working Group, Regional Transit TF, and Personnel

#### **ORANGE COUNTY**

Supervisor Charles V. Smith, Orange County SECOND VICE PRESIDENT

Long Range Finance, Contracts, Audit, wants to add Transit

**Mayor Ron Bates, Los Alamitos** 

TCC, Maglev TF, Communication TF, Asset Management,

**Goods Movement, RTAC, MSRC** 

Councilmember Lou Bone, Tustin

TCC, Water Policy, Magley, interested in Aviation TF, RTDM

Councilmember Art Brown, Buena Park

TCC, Goods Movement, Magley, Highways, Water Policy,

**Best Practices, Asset Management** 

**Councilmember Cathryn DeYoung, Laguna Niguel** 

TCC, Strategic Planning, Water Policy, Maglev, Aviation

Councilmember Richard Dixon. Lake Forest

Councilmember Alta Duke, La Palma

Mayor Pro Tem Shirley McCracken, Anaheim

**CEHD**, remove from Maglev TF (never was member)

Mayor Pro Tem Bev Perry, Brea FIRST VICE PRESIDENT

CEHD, Administration, Aviation TF, Communication TF, Contracts,

4 Corners, Growth Visioning, Regional/Subregional Relations

Councilmember Tod Ridgeway, Newport Beach

#### SAN BERNARDINO COUNTY

Mayor Bill Alexander, Rancho Cucamonga

**CEHD**, Maglev

**Councilmember Lawrence Dale, Barstow** 

**TCC**, Goods Movement

Councilmember Lee Ann Garcia, Grand Terrace

TCC, Communication/Membership TF, Maglev, RTDM, Strategic Plan

Councilmember Susan Lien, San Bernardino

**CEHD, Water Policy, Income Equity, Maglev** 

**Councilmember Gary Ovitt, Ontario** 

TCC, Aviation

Councilmember Deborah Robertson, Rialto

#### **VENTURA COUNTY**

Councilmember Glen Becerra, Simi Valley

**Supervisor Judy Mikels, Ventura County** 

TCC, Aviation TF, Strategic Plan TF, Best Practices, Asset

Management, remove from Personnel and Maglev TF

Councilmember Carl Morehouse, San Buenaventura

Wants to be on CEHD, also interested in Benchmarks,

Strategic Plan TF, Regional/Subregional Relations TF

Councilmember Toni Young, Port Hueneme

#### **RIVERSIDE COUNTY**

Supervisor Bob Buster, Riverside County

Mayor Ron Loveridge, Riverside

**Remove from Maglev** 

**Councilmember Greg Pettis, Cathedral City** 

TCC but willing to move to EEC, NAFTA, Immigrant Lives,

**Salton Sea Authority** 

Councilmember Ron Roberts, Temecula

TCC, Magley, Aviation, MSRC, Strategic Planning TF,

Regional/Subregional Relations TF

**Councilmember Charles White, Moreno Valley** 

Wants CEHD but now on TCC, Growth Visioning, remove from Maglev

#### IMPERIAL COUNTY

Councilmember Jo Shields, Brawley

Supervisor Hank Kuiper, Imperial County

#### COUNTY TRANSPORTATION COMMISSION REPRESENTATIVES

Mayor Bill Davis, City of Simi Valley, representing VCTC

TCC, Aviation TF, Asset Management

Vice Mayor Robin Lowe, City of Hemet, representing RCTC

TCC, RTDM, Maglev, Growth Visioning, RTAC Chair

B Dove 11/18/02 RC Ctte Pref BD # 74682

**DATE**: December 5, 2002

**TO:** Regional Council

**FROM:** Zahi Faranesh, Manager – Special Projects & Coordination

213-236-1819 faranesh@scag.ca.gov

**RE:** Maglev Initial Operating Corridor/Segments

#### EXECUTIVE DIRECTOR'S APPROVAL:

#### **RECOMMENDED ACTION:**

Consider the recommendation of the Transportation and Communications Committee for a Maglev initial operating corridor known as Segment #32 (LAX- W. LA-Union Station-Ontario-San Bernardino-March) with two additional caveats:

- 1) The Initial Operating Segment must include Ontario Airport and should connect W. LA, Union Station and Ontario Airport.
- 2) The Initial Operating Segment should not include LAX.

#### **BACKGROUND:**

At the November 7, 2002 TCC meeting, staff and consultants presented the recommendations of the Maglev and Aviation Task Forces for a Maglev Initial Operating System. The TCC approved a motion to recommend the IOS as recommended by the Aviation Task Force (descriptions of the two Task Force recommendations are described below).

#### MAGLEV & AVIATION TASK FORCE MEETINGS BACKGROUND:

At the October 16, 2002 meeting of the Maglev Task Force, and at the October 23, 2002 meeting of the Aviation Task Force, staff and consultants presented the selection process for the Maglev Initial Operating Corridor/Segments. The presentation included the results of an evaluation, based upon RTP performance criteria and financial analysis of candidate Maglev corridors and initial operating segments. Following extensive discussion, the Maglev Task Force unanimously approved a motion to the Transportation and Communications Committee (TCC) for its consideration in selecting a Maglev Initial Operating Corridor/Segment.



**TO:** Energy and Environment Committee

**FROM:** Nancy Pfeffer, Senior Planner, Aviation and Environmental Planning,

213-236-1869, pfeffer@scag.ca.gov

**DATE:** November 7, 2002

**SUBJECT:** Governor's Office of Planning & Research: Updated General Plan

Guidelines

#### **EXECUTIVE DIRECTOR APPROVAL:**

#### **RECOMMENDED ACTION:**

Approve SCAG comments on the updated General Plan Guidelines.

#### **SUMMARY:**

The Governor's Office of Planning & Research (OPR) has issued a draft revision to the General Plan Guidelines for cities and counties. The revision was issued partly in response to AB 1553 (Keeley, 2001), which required OPR to include environmental justice in the guidelines. The public comment period for the revisions closes December 16, 2002. The Committee is being asked to approve SCAG's comments on the revisions.

#### **BACKGROUND:**

According to OPR, the General Plan Guidelines are an advisory document prepared by OPR to assist cities and counties in preparing local general plans. The Guidelines contain sections on the seven mandatory elements of general plans (Land Use, Circulation, Housing, Conservation, Open Space, Noise, and Safety) as well as sections on various optional elements. The Guidelines were last revised in 1998.

The current revision was undertaken partly in response to a 2001 state law (AB 1553, Keeley) that required OPR to include guidance on environmental justice for general plans, including transit-oriented development. At the same time, OPR made certain other revisions to the Guidelines, including adding a chapter on the role of community participation in the general plan process, and adding new guidance on optional water and energy elements.

The attached draft letter from SCAG conveys comments, primarily relating to the new environmental justice sections of the guidelines.

#77525 v 1 - EEC Memo GPG 11/02 Pf effer



#### FIS CAL IMPACT:

Staff time needed to prepare comments on the state's General Plan Guidelines is provided for under Work Element 03-090, Environmental Planning, in the current year's Overall Work Program.





#### The two segments recommended by the Maglev Task Force are:

- 1) Segment #32 LAX March
- 2) Segment #28 Union Station Anaheim

#### The segment recommended by the Aviation Task Force (and adopted by the TCC) is:

The Aviation Task Force approved a motion to accept the Maglev Task Force's recommendation of Segment #32 (LAX- W. LA-Union Station-Ontario-San Bernardino-March) with two additional caveats:

- 1) The Initial Operating Segment must include Ontario Airport and should connect W. LA, Union Station and Ontario Airport.
- 2) The Initial Operating Segment should not include LAX.

#### **SUMMARY:**

Both the Maglev Task Force and the Aviation Task Force recommend all or part of the LAX-March Corridor in the Initial Operating Segment. The Maglev Task Force emphasized the need for a financially viable and constructable IOS, among other factors, and therefore included LAX as part of the IOS.

The Aviation Task Force's recommendation was based, in part, on an emphasis on the dispersal of aviation demand in the region, and stressed the need for improved access to San Bernardino and Ontario Airport to relieve demand at LAX. As a result, the Aviation Task Force recommendation does not include LAX, and does provide a connection from West LA and vicinity population centers, through Union Station to Ontario Airport.

#### **FIS CAL IMPACT:**

The fiscal impact of the Regional Council's decision will not impact the current phase of the Maglev Deployment Study; this portion of work is included in the current SCAG budget and funded by Federal Railroad Administration (FRA) grant.



(date)

State Clearinghouse
Attention: General Plan Guidelines Update
Office of Planning & Research
P.O. Box 3044
Sacramento, CA 95812-3044

SUBJECT: SCAG Comments on General Plan Guidelines Update

Dear Sir or Madam:

The Southern California Association of Governments is a regional transportation planning agency and council of governments serving a six-county region including Imperial, Los Angeles, Orange, Riverside, San Bernardino, and Ventura Counties with a combined population of over 16 million people. We appreciate the opportunity to review and comment on the state's updated General Plan Guidelines and have the following comments regarding the new environmental justice and water guidance.

Regarding the new environmental justice sections of the guidelines, we have the following substantive comments, with page numbers referring to the preliminary draft:

- In describing the Federal framework for environmental justice (p. 18), while the Equal Protection Clause is certainly fundamental, Title VI of the Civil Rights Act of 1964 is commonly regarded as a major source of authority for environmental justice initiatives, and should be mentioned sooner. You may wish to consider adding a reminder that any local jurisdiction that receives federal funds is obligated to comply with Title VI of the Civil Rights Act.
- When citing the example of geographic inequity in park space (p. 19), consider mentioning specific statistics for the City of Los Angeles as given in a recent University of Southern California study called "Parks and Park Funding in Los Angeles: An Equity Mapping Analysis."
- When defining the census categories considered to be "minority" (p. 20), consider clarifying that these definitions come from federal environmental justice guidance. Also, you may wish to point out that the 2000 Census includes additional racial and ethnic categories beyond those mentioned in the draft Guidelines.
- When discussing "over-concentration" of industrial facilities (p. 21), consider discussing what indicators should be used to determine if they "pose a significant health and safety hazard." The U.S. Environmental

Protection Agency's decision in the case of a community Title VI complaint against Select Steel may provide some helpful guidance.

Please also consider the following comments intended for clarification or corrections:

- The 1992 EPA study referred to at the top of the second column on p. 18 should be included in the bibliography.
- The sentence at the end of the first full paragraph in the second column of p. 18, which refers to both Title VI and the federal Executive Order, is confusing and should be reworded or eliminated. The law and the order have similar intent but different scopes and contexts, making it risky to compare them.
- On p. 19, in the paragraph that describes state laws, the reference to Sen. Solis's bill is missing the last digit of the year and the reference to SB 89 should show that the author is Sen. Escutia.
- On p. 20, the first sentence under the subhead "Industrial Facilities" is confusing and should be split into two.
- In the last sentence of the section on Environmental Justice (p. 22), the word "existing" is confusing and need not be used to clearly paraphrase this section of the Public Resources Code.

Regarding the new guidance on optional water elements in general plans, the section on "Watershed Features and Processes" provides an example policy of "minimum parcel sizes" to "protect floodplains, recharge areas, riparian corridors, wetlands..." (p. 104). Although minimum parcel sizes can be useful policies in some areas under some circumstances (for protecting agricultural land uses for example), compact, infill development tends to support less total impervious surface and ultimately supports a smaller regional "environmental footprint." Thus, the guidance would be more objective and useful if it also included policies in the watershed subsection that support compact development.

Again, SCAG appreciates the opportunity to comment on these guidelines.

Sincerely,

HAL BERNSON
President, SCAG
Councilmember, City of Los Angeles

**TO:** Energy and Environment Committee

**FROM:** Nancy Pfeffer, Senior Planner, Aviation and Environmental Planning,

213-236-1869, pfeffer@scag.ca.gov

**DATE:** November 7, 2002

**SUBJECT:** Governor's Office of Planning & Research: Updated General Plan

Guidelines

#### **EXECUTIVE DIRECTOR APPROVAL:**

#### **RECOMMENDED ACTION:**

Approve SCAG comments on the updated General Plan Guidelines.

#### **SUMMARY:**

The Governor's Office of Planning & Research (OPR) has issued a draft revision to the General Plan Guidelines for cities and counties. The revision was issued partly in response to AB 1553 (Keeley, 2001), which required OPR to include environmental justice in the guidelines. The public comment period for the revisions closes December 16, 2002. The Committee is being asked to approve SCAG's comments on the revisions.

#### **BACKGROUND:**

According to OPR, the General Plan Guidelines are an advisory document prepared by OPR to assist cities and counties in preparing local general plans. The Guidelines contain sections on the seven mandatory elements of general plans (Land Use, Circulation, Housing, Conservation, Open Space, Noise, and Safety) as well as sections on various optional elements. The Guidelines were last revised in 1998.

The current revision was undertaken partly in response to a 2001 state law (AB 1553, Keeley) that required OPR to include guidance on environmental justice for general plans, including transit-oriented development. At the same time, OPR made certain other revisions to the Guidelines, including adding a chapter on the role of community participation in the general plan process, and adding new guidance on optional water and energy elements.

The attached draft letter from SCAG conveys comments, primarily relating to the new environmental justice sections of the guidelines.

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#### **FISCAL IMPACT:**

Staff time needed to prepare comments on the state's General Plan Guidelines is provided for under Work Element 03-090, Environmental Planning, in the current year's Overall Work Program.



(date)

State Clearinghouse
Attention: General Plan Guidelines Update
Office of Planning & Research
P.O. Box 3044
Sacramento, CA 95812-3044

SUBJECT: SCAG Comments on General Plan Guidelines Update

Dear Sir or Madam:

The Southern California Association of Governments is a regional transportation planning agency and council of governments serving a six-county region including Imperial, Los Angeles, Orange, Riverside, San Bernardino, and Ventura Counties with a combined population of over 16 million people. We appreciate the opportunity to review and comment on the state's updated General Plan Guidelines and have the following comments regarding the new environmental justice and water guidance.

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Again, SCAG appreciates the opportunity to comment on these guidelines.

Sincerely,

HAL BERNSON President, SCAG Councilmember, City of Los Angeles

**DATE:** December 5, 2002

**TO:** Regional Council and Community, Economic and Human Development Committee

**FROM:** Steve Weiner, Senior Economist, Phone (213) 236-1888, E-mail <a href="weiner@scag.ca.gov">weiner@scag.ca.gov</a>

Steve Levy, Director, Center for the Continuing Study of the California Economy

SUBJECT: EVALUATION CRITERIA FOR BASELINE PROJECTIONS

#### **EXECUTIVE DIRECTOR'S APPROVAL:**

#### **RECOMMENDED ACTION:**

Approve the Evaluation Criteria for the Baseline Socioeconomic Projection. The Evaluation Criteria are to be used to evaluate local input on the Trend Projection released in the mid-September, 2002. The Baseline Projection includes primary variables of population, households and employment at multiple geographic levels by five-year increments through the year 2030. The evaluation criteria have been presented at the October and November CEHD meetings and are scheduled as an action item at the December CEHD meeting.

#### **BACKGROUND:**

The FTTF Working Group on Evaluation Criteria had conference calls on August 26, 2002 and August 30, 2002 to discuss and reach agreement on appropriate criteria to be used to evaluate local input on the trend projection. Based on those discussions the working group recommended the use of a number of evaluation criteria at the regional and county levels. These criteria are based on a decade by decade analysis of growth rates in the SCAG region trend projection.

#### **SUMMARY:**

Under the trend projection regional jobs are projected to increase by 20.7% between 2000 and 2010, 8.1% between 2010 and 2020, and 6.7% during the 2020-2030 period. The number of households is projected to increase by 15.7% between 2000 and 2010, 13.5% between 2010 and 2020, and 11.0% during the 2020-2030 period. Regional population is projected to increase by 12.9% between 2000 and 2010, 10.0% between 2010 and 2020, and 8.6% between 2020 and 2030.

Under the trend projection, the SCAG region population is projected to increase by 35% during the 2000-2030 period. The number of households is projected to increase by 46% during the same period. Total employment in the SCAG region is projected to increase by 39% between 2000 and 2030.



These growth rates are reflective of a number of key regional trends. The growth rates all decline in each succeeding decade. National, state and regional growth is projected to slow down, driven by a decrease in national population growth and a slowing of job growth resulting from a large increase in the retirement age population. This is a reversal of recent trends when labor force grew faster than total population. The large increase in retirement age population means the share of total population at work will decrease to 2030. During the projection period, the rate of household growth is projected to exceed the rate of population growth. The average size of households in the region is projected to decline, which is a reversal of a 30-year trend. This is due to a decrease in the percent of children in the population and the average number of children per household as well as a large increase in households with people aged 55 and over. These older households are smaller in size than the average household.

#### The following basic regional criteria are proposed:

- 1.) Job, population and household growth rates decrease each decade;
- 2.) Job growth rates are higher than population growth rates to 2010, but slower than population growth rates after 2010;
- 3.) Household<sup>1</sup> growth rates are higher than job growth rates and higher than population growth rates; and
- 4.) The SCAG share of U.S. job growth should be within a reasonable range (between 10.216 million jobs and 10.599 million jobs in 2030)<sup>2</sup>.

This is equivalent to stating that the persons per household ratio declines throughout the period to 2030 and that the jobs/household and jobs/population ratios also decline. Another way to evaluate the reasonableness of local input is to examine plausible shares of U.S. job growth. A low range of the share of U.S. job growth assumes the existing projections through 2010 and then assumes that the region grows at the national growth rate to 2030. This results in a 2030 job projection of 10,216,000, which is 2.1% below the trend projection. The high job projection assumes that the region captures 7.1% of U.S. added jobs which is the highest capture share the region has attained on a long-term basis. This results in a 2030 job projection of 10,599,000 or 1.6% above the trend projection. Population and household projections would go up or down in relation to the job projection range.

The working group recommends against using criteria related to unemployment rates and job/worker ratios. It is felt that those criteria will be difficult to implement and communicate because labor force and age structure variables are not part of the local review process. An

<sup>&</sup>lt;sup>2</sup> For example, it would be unreasonable to have record high job growth without corresponding housing growth.



<sup>&</sup>lt;sup>1</sup> The household projections show the potential for household growth that is consistent with the regional job projections and associated population growth and with reasonable trends in household forming behavior for the region's residents. Staff and FTTF recognize that local input will indicate that sufficient land may not be available to accommodate sufficient housing unit growth to meet the potential demand projections of households, because of existing development, current general plan designations, and environmental constraints. Additional discussion of the relationship between housing supply, household forming behavior and job growth may take place in the development of the baseline projections.

unemployment rate could be implied using regional labor force participation rates but it is not believed to be useful in the evaluation process.

#### The following basic county criteria are proposed:

- 1.) Job, population and household growth rates decrease each decade in all counties;
- 2.) Household growth rates are higher than population growth rates each decade in all counties; and
- 3.) Each county has an increasing share of regional jobs except for Los Angeles County.

One of the main concerns of the working group is that when the local input is totaled the job and the population/household trends could be going in different directions from the regional trend projections. The group is not in favor of providing an acceptable range of variation before the start of the local review process. The consensus is that the criteria presented above along with the transportation capacity analysis and environmental/land use review will be sufficient to address these issues.

#### **FISCAL IMPACT:**

The costs associated with the Development of the Baseline Evaluation Criteria are identified in the SCAG budget in the Planning Data and Forecasting Section.



#### TREND PROJECTIONS FOR 2004 RTP SOCIOECONOMIC FORECAST

#### POPULATION (1,000)

	2000	2010	2015	2020	2025	2030
Imperial	147	180	196	213	232	252
Los Angeles	9,580	10,405	10,746	11,086	11,414	11,706
Orange	2,864	3,235	3,389	3,547	3,694	3,833
Riverside	1,553	2,012	2,221	2,449	2,671	2,886
San Bernardino	1,720	2,069	2,221	2,386	2,549	2,705
Ventura	758	859	901	945	988	1,029
SCAG	16,623	18,759	19,675	20,627	21,549	22,410

#### HOUSEHOLD (1,000)

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	2000	2010	2015	2020	2025	2030
Imperial	39	51	57	63	69	76
Los Angeles	3,137	3,483	3,652	3,830	3,969	4,128
Orange	938	1,081	1,150	1,228	1,289	1,358
Riverside	509	676	758	846	932	1,022
San Bernardino	530	665	727	794	855	922
Ventura	244	286	306	327	344	363
SCAG	5,399	6,243	6,650	7,087	7,459	7,869

#### EMPLOYMENT (1,000)

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	2000	2010	2015	2020	2025	2030
Imperial	55	71	78	87	96	106
Los Angeles	4,476	5,130	5,259	5,384	5,501	5,611
Orange	1,515	1,916	2,022	2,124	2,221	2,311
Riverside	516	724	778	830	878	924
San Bernardino	597	799	851	900	947	990
Ventura	337	406	429	452	473	493
SCAG	7,496	9,047	9,417	9,777	10,116	10,434

